Mayor Kling called the meeting to order at 7:01 p.m.

Clerk made note that Councilmembers Rodriguez, Bruner, Hogaboam, Levi, Haverfield, Skaug were present.

Mayor Kling presented a request to accept the amended agenda that was for a clerical error needing to add the words action item to the motions requested.

MOVED by Skaug and SECONDED by Rodriguez to approve the amended agenda as requested. The Mayor asked for a roll call vote with all Councilmembers present voting YES. The Mayor declared the

MOTION CARRIED

Economic Development Assistant Director Robyn Sellers presented the following staff report:

Program Year 2019 Community Development Block Grant Council Allocation Workshop

2019 Program Year Community Development Block Grant HUD Allocation - $796,464.00

Funding Structure for CDBG Programs is as Follows:
Administration and Planning – Capped at 20%
Public Service Activities – Capped at 15%
Non-Public Service Activities – Remaining 65%

Administration and Planning
Recommended at - $155,866.02 (19.57%)

The CDBG Administration and Planning budget is intended to cover the overall program management, coordination, monitoring, and evaluation to include, but is not limited to, the following types of activities:

• Preparing program budgets, schedules and amendments;
• Evaluating program results against stated objectives;
• Coordinating the resolution of audit and monitoring findings;
• Developing systems for assuring compliance with program requirements;
• Monitoring program activities for progress and compliance with program requirements;
• Preparing reports and other compliance documents related to the program for submission to HUD; and
• Developing interagency agreements and agreements with subrecipients and contractors to carry out program activities.

Program Administration does not authorize the following:
Political activities

The acquisition, construction, or reconstruction of space in a government office building for staff administering the grantee’s CDBG, UDAG, Rental Rehabilitation, HoDAG, or HOME programs, since CDBG funds may not be used to assist “buildings for the general conduct of government.” See the section on Public Facilities and Improvements for more information on this limitation.

Staff and overhead costs directly involved in carrying out activities eligible under §570.201 through §570.204, since those costs (often referred to as “activity delivery costs”) are eligible as part of such activities.

This year’s administration and planning budget will provide funding for the following:

- Community Development Program Manager - 1 FTE
- Community Development Specialist - .15 FTE
- Administration Assistance - .5 FTE

**Public Service Activities**
Recommended at - $111,504.96

The 6 Public Service applications were reviewed objectively and scored by a 5-person review committee. The objective of the review committee is to provide feedback on the overall quality of the grant applications as submitted. Council should consider the recommendation of the review committee as well as the presentation of each Public Service applicant.

**Saint Alphonsus – Meals on Wheels** - $35,000.00 - Providing hot meals to homebound Senior Citizens 5 days a week and weekends as needed.

**Advocates Against family Violence** – $67,374.00 - Providing up to 3 months’ rent subsistence payments for Nampa Residents.

**CATCH of Canyon County** - $20,000.00 – Providing Rapid Rehousing activities to Nampa residents using a Housing First Model. Support utilizes three pillars focused on Housing, Case Management, and Financial Independence Services.

**The Salvation Army** – $40,000.00 - Providing Rapid Rehousing activities to Nampa residents. The program participants engage in case management to help them overcome homelessness by providing accountability, encouragement, skills building and a source of information for referrals.

**Boys and Girls Club** - $30,000.00 – Create and run a week summer camp program to be held at Iowa Elementary. Expanding service to South Nampa area.

* **Nampa Family Justice Center** - $25,000.00 – Provide short term sheltering activities for individuals and/or families who have been victims of domestic violence.
  * The Nampa Family Justice Center – Sheltering project is directly tied to The Salvation Army’s shelter remodel application under Non-Public Service activities. If the Nampa Family Justice Center Public Service activity is not funded, then the Salvation Army Remodel project should not be funded. The CDBG program requires that if a program

Page 2
is funded then there should also be the delivery of the benefit. Without the sheltering activity the remodel activity will have no benefit to deliver.

**Non-Public Service Activities**

This year we received 10 Non-Public Service Activities for a total of $1,076,604.46 funds requested. This program year we will have $529,093.02 available for allocation.

* The Salvation Army – (Room Remodel) - $89,946.00
Remodel 3 rooms in the Salvation Army warming shelter to utilized for the sheltering of victims of domestic violence on a short-term basis. These rooms would be dedicated to receiving the families.

* If Nampa Family Justice Center Public Service application is funded then we would be required to fund the Salvation Army Remodel project for there to funding and delivery of the benefit.

**The Nampa Family Justice Center** - $81,637.72
Remodel the basement in order to move the Crimes Against Person’s Unit into the newly remodeled space. NFJC will then occupy the vacated space on the main floor consolidating services into the main floor.

Previous Program Years Funds Awarded for Remodel to Nampa Family Justice Center:
2018 - $446,849.00 – Roof Remodel
2017 - $208,143.00 – Basement and Main Floor Remodel
2014 - $52,380.00 – ADA Accessibility, Safety Upgrades, and HVAC Upgrades
Total to Date = $707,372.00

**Public Works Funding Priorities**

1st Priority - Orchard Avenue Pedestrian Improvements – $81,637.72 – Removal and installation of 4 new pedestrian ramps, curb, gutter, sidewalk, and thermoplastic pedestrian crossings. Located within the upcoming fiscal year asset management zone. Also, near a school and safety and accessibility would be improved.

2nd Priority - 1st Street South and 13th Ave South Improvements – $235,785.00 – Replacing deteriorating sidewalk, curb, gutter, pedestrian ramps, drainage facilities, and fire hydrant. Recent improvements made by a developer on the southeast corner to improve accessibility around his property. This property provides Section 8 housing and the improvement project will help the nearby low-moderate income residents.

3rd Priority – 1st Street South and 12th Ave South Improvements – $235,785.00 - Replacing deteriorating sidewalk, curb, gutter, pedestrian ramps, and drainage facilities. Not located within the upcoming fiscal year’s asset management zone.

**Parks Funding Priorities:**
1st Priority – Lions Park Shelter - $108,000.00 - Due to the poor condition of the current picnic shelter, and the high demand for use, we request CDBG funding to replace the old picnic structure at Lions Park.

2nd Priority – Lions Park Playground - $70,000.00 - The playground needs replacement due to age, wear and tear. This playground is no longer produced, and repair parts are no longer available. The Parks Department plans on removing the current unit and installing a new playground structure that will meet the community's current and future needs.

Community Development Staff Applications
This year the Community Development Staff has submitted 3 applications, in which, the activities will be delivered by Community Development Staff. Although the activities will be delivered independently of one another, for the purposes of funding allocation there should be additional consideration given to the impact each program will have upon the other. If all three Community Development applications are funded as recommended the resulting full-time employee funding would be as follows:

Community Development Specialist
Home Loan Repair Program - .70 FTE
   Brush-Up Nampa Program - .15 FTE
   Sidewalk Repair Program - .15 FTE

When making recommendations for funding we ask that consideration be given to the capacity of the Community Development proposed staffing required to deliver the activity.

Home Loan Repair Program – The program provides low to zero interest loans to low-income qualifying homeowners to make health and safety repairs to their homes. Improvements can include, but are not limited to, sewer lines, Water line, roof, furnace, water heaters, and ADA improvements. CDBG has administered this program since 2012 and has a portfolio of loans that provide program income (payments and payoffs) back to the CDBG program.

Recommended at - $100,112.54
Anticipated Program Income - $40,000.00
Budgeted Salary Required for Activity Delivery
Community Development Specialist - .70 FTE

Brush-Up Nampa Program – Program utilizes volunteer teams to paint the homes of Low-to-Moderate Income Senior Citizens and physically handicapped homeowners within the City of Nampa.

Recommended at - $15,734.00
Budgeted Salary Required for Activity Delivery
Community Development Specialist - .15 FTE
Special Council  
June 10, 2019

**Sidewalk Repair Program** – Work with the prior year’s LID census tract to offer a no interest/no payment 5-year forgivable loan for the repair or replacement of the sidewalk for very low-income qualifying homeowners within the City of Nampa.

Budgeted Salary Required for Activity Delivery  
Community Development Specialist - .15 FTE

Below is a recommendation for Public Service and Non-Public Service Activities based on the proposed motion at the June 3rd Special Council Workshop. It was proposed to fund the Salvation Army Remodel project to create three rooms to be utilized for sheltering activities conducted by the Nampa Family Justice Center. As previously stated, we cannot fund one without the other and as such we have made the following recommendation for funding allocation:

<table>
<thead>
<tr>
<th>2019 Program Year Grant Allocation</th>
<th>$ 756,464.00</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Adopted Budget</strong></td>
<td>$ 756,464.00</td>
</tr>
<tr>
<td><strong>Public Service Activities</strong></td>
<td>$ 756,464.00</td>
</tr>
<tr>
<td><strong>Non Public Service Activities</strong></td>
<td>$ 756,464.00</td>
</tr>
<tr>
<td><strong>Total Non-Public Service</strong></td>
<td>$ 756,464.00</td>
</tr>
<tr>
<td><strong>Total Non-Public Service Available</strong></td>
<td>$ 5,701.24</td>
</tr>
<tr>
<td><strong>Total 2019 Entitlement Grant</strong></td>
<td>$ 756,464.00</td>
</tr>
<tr>
<td><strong>Admin Cap (20% max) = $159,292.80</strong></td>
<td>$ 159,292.80</td>
</tr>
<tr>
<td><strong>Total Public Service Cap (14% max) = $111,504.96</strong></td>
<td>$ 111,504.96</td>
</tr>
<tr>
<td><strong>Total Non-Public Service</strong></td>
<td>$ 5,701.24</td>
</tr>
</tbody>
</table>
After the 2019 Program Year allocations have been made the Community Development Staff would ask Council to prioritize their two highest priority activities to fund if additional funding should become available.

Economic Development Director Beth Ineck presented the following staff report:

In an effort to address some of the questions and concerns regarding our department’s applications for funding through the CDBG program I have provided additional historical information on the programs, alignment with our required 5-Year Consolidated Plan, HUD Regulations and overall capacities of staff.

**CDBG Program Administration** (20% of allocation cap) $155,866

The Program Administration covers all oversight and compliance of expenditures received by HUD. If this work is not funded through the program administration budget general fund dollars must be used to subsidize the work.

The City is responsible to ensure that all CDBG expenditures are in alignment and conformance with all federal regulations including:

- Environmental Review processes, policies and procedures
- Davis Bacon Wage Determinations and Monitoring
- Sub-recipient contracting and monitoring
- HUD Administrative regulations, continuous training on changes and updates with each new federal administration
- IDIS proficiency
- Fair Housing Regulations understanding and interpretation
- Americans with Disabilities Act understanding and interpretation for requests for reasonable accommodations and project implementation
- Bureau of Consumer Financial Protection Loan Compliance Regulations

**Travel and Training:**

In 2016 the City lost a key person with nearly 20 years of CDBG experience. Through multiple iterations of staffing plans we have finally established a highly competent team that represents the skills we need but lacks some of the technical expertise that only comes through experience and training. Staff turnover throughout the city has had an impact in the depth of technical expertise in the program. Efforts are being taken to partner with our regional communities to bring training programs to the valley to mitigate travel expenses.

Adequate training is critical for the City to not be in jeopardy of being required to pay funds back for ineligible uses and remaining in good status with HUD. Staffing challenges and lack of training is what led to an audit finding in the City’s audit for FY2017. Mismanagement of these funds due to lack of knowledge and training can have significant consequences for the City beyond this single program and can put all other federal grant funding in jeopardy.

**Contractual Services:**
This year we have been able to utilize consulting expertise to supplement training and ensure federal compliance in the implementation of funds. We have contracted on an as needed basis with a consultant that currently runs the City of Caldwell’s CDBG program. This has allowed us to gain valuable expertise at a very reasonable cost. To date in FY2019 we have utilized $1,096 for these services.

An area that we have budgeted for but not had staff capacity to move forward has been an updated ADA compliance Plan. The city is required to have an ADA compliance plan if we receive any federal funds, not just CDBG. This budget is essentially rolled forward to FY2020 assuming we will not be able to undergo this project in this current fiscal year.

NON-PUBLIC SERVICE ACTIVITY REQUESTS:

Each application for funding of direct service programs includes staffing administration expenditures. HUD regulations do not allow for general program administration dollars to be used for time in direct program delivery. The following three programs are submitted by the Economic Development Department for consideration.

**Brush Up Nampa** (Non-Public Service, Housing, no cap) $15,734

Historically Brush Up Nampa was a program begun in the Code Compliance division of the City. It was paid for completely through donations and budgeted general funds and organized through general funded staff. During the recession and decrease in overall staffing within Code Compliance the program was turned over to Community Development to run and was awarded funding in 2011 through CDBG to support staffing and paint costs. Donations and other general fund dollars support the additional supplies required to make the event happen. In 2011 with the implementation through CDBG we also put in place the federal low-income status requirements for all participants. Staff time funded through the grant award pays for the time necessary to solicit participants and teams, conduct income verification of participants, complete the environmental review process for each house and coordinate all the details required for the event day. Code Compliance still provides staff support on the day of the event.

In addition, every home constructed pre-1978 is tested for lead as part of the environmental review. Any home that tests positive is not eligible for painting through the program by volunteers. The CDBG budget for 2020 does include a small amount to pilot a component to the program to address one lead positive house through professional containment and painting. One aspect to the Nampa Consolidated plan and annual action plan that was questioned by HUD prior to approval of our last plan was a question regarding how we are addressing lead paint in the community. Brush Up Nampa is one of the only programs we actively test for lead paint and have developed the funding for mitigation of a lead paint home to help address this deficiency identified by HUD.

**Critical Needs Housing Repair Loan Program** (Non-Public Service, Housing, no cap) $100,112

The Critical Needs Housing Loan program was first funded in program year 2008. Prior to the creation of the program the city did not have any pro-active programs to address housing needs.
within the City. We only funded new affordable housing construction through developer applications and addressed housing challenges through the public service component. This was an area of concern from HUD that we were not addressing housing adequately in our annual action plans in accordance with the needs identified in our 5-year consolidated plan. The City was primarily focused on infrastructure, slum and blight, job creation and public service. The Critical Home Loan Repair program provides a mechanism to address the deficiency of housing programs in the community as well as the deterioration of housing and make repairs to homes that allow primarily seniors to stay living in their houses and retain affordability. In the current application cycle Brush Up and the Critical Needs program are the only two housing projects focused on home ownership and maintaining affordable housing for low income households.

Since the inception of the program staff has completed 51 loans to residents of Nampa who have an average age of 58. These repairs have primarily been to mitigate failed sewer connections, failed roofs, replace heat sources, and make electrical repairs. These are critical elements that if left untreated can lead to the condemnation of the home and loss of homeowner’s insurance. In many instances the recipients of the program are seniors living on very low incomes who have worked their lives to pay off mortgages and now own their homes out right but do not qualify for any traditional financing mechanisms to make these critical repairs. This program is their only option to retain the home in a livable condition. The program is a loan in which we are now realizing the return of previous awards with an estimated $40,000 in program income coming back into the program for 2020 decreasing the CDBG request to $100,112.

The staff time associated with each project is significant. Staff works closely with the homeowner to effectively explain the program, walk recipients through the application process, income verification, detailing the scope of work that needs to be completed, environmental reviews, and serving as the homeowner’s advocate in working through the bid process and finally working with the contractor selected to perform the work. Often the homeowners staff works with have no experience hiring construction contractors to perform work and are very intimidated by the process. We strive to provide excellent customer service through this program when some of our most vulnerable citizens are struggling to survive. This takes significant staff time to accomplish and then to provide ongoing monitoring and servicing of the loans once the work is completed.

Sidewalk Repair Program:

In response to the ongoing challenges the City has faced to improve sidewalk conditions within the City, staff has drafted a program to address sidewalk tripping hazards or lack of sidewalk on residential properties for qualifying low-income families. The program is designed to provide a forgivable loan with 0% interest, if they retain the home for five years the loan is forgiven. At any point the home is sold or re-financed then the loan is paid back in full. The budget allows for 15% of an FTE to identify potential homeowners for participation, work with them through the qualification process, biding of working and construction implementation. It is anticipated with the construction budget proposed that up to 10 homes would be completed.

Community Development Specialist Overview:

The Community Development Division functions with a full-time program administrator, part-time assistant and a full-time community development specialist. The community development
specialist is designed to primarily provide program delivery and has multiple funding allocations to create one full-time position.

This position has a salary between $35,000-40,000 per year dependent upon experience of the candidate and in alignment with the City of Nampa Pay Plan. This is designed as a full-time position with 70% of their time dedicated to the Critical Home Loan Program, 15% of their time to the BUN program and a remaining 15% of time to the general CDBG program administration support with the time necessary to support fair housing, the annual action plan and consolidated annual performance report as it relates to the housing programs. In the event the Sidewalk program is approved the staffing will be adjusted to decrease the amount of time allocated to the CDBG admin portion and shifted to the implementation of the sidewalk program.

Below is a comparison of the salary and benefits paid by the Loan Program over the last three fiscal years and how it compares to FY2020.

<table>
<thead>
<tr>
<th>Loan Program:</th>
<th>FY2020</th>
<th>FY2019</th>
<th>FY2018</th>
<th>FY2017</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Salary</td>
<td>$28,200</td>
<td>$32,177</td>
<td>$31,183</td>
<td>$31,876</td>
</tr>
<tr>
<td>Total Benefits</td>
<td>$15,993</td>
<td>$17,372</td>
<td>$17,012</td>
<td>$15,040</td>
</tr>
</tbody>
</table>

Without the funding of the Critical Home Loan Program we will not have staff capacity to adequately support a full-time position. The Sidewalk Program and BUN along with the Admin piece would provide 45% of a full-time position. This will limit the availability of staff to assist residents through these programs.

We cannot provide staff support for just the funding of BUN without the other programs also being funded. In addition, we cannot provide staff support for just funding the Sidewalk program without the other programs also being funded.

Ongoing costs to close the Loan Program:

We currently have 31 loans that are open and being serviced by staff. To cease the loan program will not eliminate the funding necessary to support the servicing requirements of the remaining open accounts. Approximately 5 hours per month are utilized to service and monitor compliance with the existing loans and there is a software cost of $5,588 for the loan software used to track all the loans, pay-off amounts, monthly payments, and re-conveyance process.

**West Orchard Avenue Pedestrian Improvements at North Horton Street & West Roberts Avenue**

The City of Nampa Engineering Division would like to pursue CDBG funding in the amount of $98,520.00 to improve pedestrian safety and accessibility along the West Orchard Avenue corridor at North Horton Street and West Roberts Avenue by updating existing, non-compliant, ADA pedestrian ramps and crossings. This will include removal and installation of new pedestrian ramps, curb, gutter, sidewalk, and thermoplastic pedestrian crossings.

The four existing ramps at Orchard & Horton and the two existing ramps at Orchard & Roberts are not ADA-compliant and present a potential danger to disabled users. The ramps are extremely
steep, one exceeding 15% and another 8%, much greater than the ADA limit of a 2% cross-slope and threaten to tip wheelchairs and spill their users onto the ground and into the roadway. The ramps also have large lips at the gutter which are a potential tripping hazard and difficult obstacle for wheelchairs and the blind to maneuver over. The existing painted crossings at the intersection are worn and faded and should also be replaced. This location is also home to Nampa Christian Elementary School & Early Childhood Center on the Southeast corner of Orchard and Horton making improved pedestrian access imperative for children and parents with strollers.

**1st Street South Pedestrian Improvements at 12th Avenue South & 13th Avenue South**

The City of Nampa Engineering Division would like to pursue CDBG funding for two separate intersections in the amount of $235,785.00 each to improve infrastructure in the designated commercial blighted area of downtown and improve pedestrian safety and accessibility at the intersections of 1st Street South & 12th Avenue South, and 1st Street South and 13th Avenue South. This will be done by replacing outdated deteriorating sidewalk, curb, gutter, pedestrian ramps, drainage facilities, and fire hydrants.

The proposed project facilitates the City’s goal to improve the blighted area of downtown by updating the deteriorated infrastructure. The improvements will adhere to ADA requirements, and are part of the City’s Asset Management Plan, the City’s Downtown Streetscapes Plan and the City’s Transition Plan, which is required by Federal ADA Title II.

The intersection of 12th Avenue South and 1st Street South is located in the heart of Nampa’s Historic Downtown and the infrastructure itself is also historic. With 35-year-old concrete and catch basins and 50-year-old fire hydrants, this area is in dire need of infrastructure improvements to eliminate the existing blighted conditions. The pedestrian ramps at this intersection are also unacceptable as they are not ADA compliant and make it difficult for disabled persons to maneuver around our downtown area. These projects will also provide easier access to the existing and future portions of the Downtown Pathway, which will connect to the Stoddard Pathway in the near future through multiple planned connectivity projects. In total each intersection will replace 8 pedestrian ramps, 4 catch basins, and 2 fire hydrants and install new concrete sidewalk, brick pavers, junction boxes, and tree wells including electrical conduit and irrigation services.

If awarded funds, Engineering Division staff will complete the design in-house during the fiscal year 2020 winter months and construction of the project will be completed by the end of FY20. If allocated fewer funds than requested, the project may still be able to move forward by scaling back the scope of work, though the full benefit of the project would not be achieved.

Parks and Recreation Director Darrin Johnson presented the following Staff Report:

Neighborhood parks in Nampa are an important amenity in our community. Citizens gather for reunions, neighborhood events and celebrations. Nampa Picnic shelters are in high demand and are generally reserved weeks in advance for weekend use. Currently, Nampa does not have enough picnic shelters to meet the public demand.
Lions Park is highly used by our community. The landscape is mature and has great character with large trees, a modern playground and vast open space. Due to the poor condition of the current picnic shelter, and the high demand for use, we request CDBG funding to replace the old picnic structure at Lions Park.

It is anticipated that a new shelter would have a life span that exceeds 50 years. The shelter being considered to replace the current dilapidated structure is not extravagant and is just a basic gable style steel framed covering (illustrated below). A new shelter will replace an old worn-down structure from the park and create a more appealing space. Additional shade will be provided because the old shelter does not cover all the picnic tables.

Our request for the shelter is $108,000. Three separate companies gave bids for the described shelter and we do not believe that we can construct the shelter for $80,000 as proposed in the June 3, 2019 meeting. Because the shelter is so basic, there are no frills to cut. However, if $80,000 is all that can be granted through CDBG, we can request other funding for the balance ($28,000) through the City general fund in FY 2020.

Council had discussion on the changes to the allocation since the last council meeting on June 3rd and the reasons for the change in funding request.

MOVED by Bruner and SECONDED by Skaug to approve the Public Service (Saint Alphonsus Meals on Wheels - $35,000.00, Catch of Canyon County - $20,000.00, The Salvation Army - $40,000.00, Nampa Family Justice Center - $16,500.00) funding allocation limit to be 14% of the 2019 CDBG Entitlement Grant for a total of $111,500.00. The Mayor asked for a roll call vote with all Councilmembers present voting YES. The Mayor declared the
MOTION CARRIED

MOVED by Bruner and SECONDED by Levi to allocate CDBG funds for the Program Year 2019 for Administration and Planning. This motion was withdrawn by Bruner.
MOVED by Bruner and SECONDED by Skaug to approve $155,866.02 for the CDBG Administrative budget and to fund the following Non-Public service projects: Housing Repair Loan Program - $100,112.54, Brush-Up Nampa - $15,734, Sidewalk Repair - $41,084.20, Orchard Avenue Pedestrian Improvements - $98,520.00, Family Justice Center - $81,637.72, Salvation Army Remodel $89,946.00, Lions Park Shelter – Remaining Non-Public Funds. The Mayor asked for a roll call vote with all Councilmembers present voting YES. The Mayor declared the

MOTION CARRIED

MOVED by Skaug and SECONDED by Rodriguez to allocate up to $60,000 of any remaining Non-Public service funds for sidewalk repair with the remaining funds going to parks. The Mayor asked for a roll call vote with all Councilmembers present voting YES. The Mayor declared the

MOTION CARRIED

MOVED by Hogaboam and SECONDED by Rodriguez to adjourn the meeting at 7:57 p.m. The Mayor declared the

MOTION CARRIED

Passed this 17th day of June 2019.

____________________________________
MAYOR

ATTEST:

____________________________________
NAMPA CITY CLERK